

FOURTH ANNUAL REPORT

OF THE

BOARD OF POLICE COMMISSIONERS,

MAY 1, 1882.



BOSTON :
ROCKWELL AND CHURCHILL, CITY PRINTERS,
No. 39 ARCH STREET.
1882.

[DOCUMENT 90 — 1882.]



CITY OF BOSTON.

FOURTH ANNUAL REPORT

OF THE

Board of Police Commissioners,

MAY 1, 1882.

POLICE COMMISSIONERS' OFFICE,
7 PEMBERTON SQUARE, May 1, 1882.

To the Honorable the City Council: —

In accordance with the provisions of the ordinance in relation to the Police Department, the Board of Police Commissioners have the honor to submit the following report of the doings of the department for the year ending April 30, 1882:—

Number of officers appointed during the year	51
Number clerks employed on licenses	4
Number of officers promoted to the rank of Captain during the year	0
Number of officers promoted to the rank of Lieutenant during the year	0
Number of officers promoted to the rank of Sergeant during the year	2
Whole number of officers promoted during the year	— 2
Whole number of officers reduced in rank during the year	0

On May 1, 1882, there were 755 members of the department on duty, as follows:—

At City Hall	34
1 Superintendent of Police.	
1 Deputy Superintendent of Police.	
1 Chief Inspector.	
6 Inspectors of Police.	
1 Inspector of Hackney-Carriage Licenses.	
1 Inspector of Wagon Licenses.	
1 Inspector of Pawnbrokers.	
1 Probation Officer, to attend to cases in court.	
2 Lieutenants.	
1 Clerk to Superintendent.	
1 Sergeant (Property Clerk).	
1 Sergeant on clerical duty.	
1 Sergeant on special duty, street railway service.	
1 Sergeant on messenger service.	
1 Assistant to Inspectors of Carriage and Wagon Licenses.	
1 Assistant to Inspector of Pawnbrokers.	
1 Patrolman on special duty, to collect evidence on claims against the city.	
1 Patrolman on special duty at Superintendent's office.	
6 Patrolmen in Inspectors' office.	
4 House Watchmen.	
At City Prison	4
1 Keeper of city lock-ups.	
2 Assistant Keepers of city lock-ups.	
1 Steward of city lock-up.	
At School Committee rooms	1
1 House Watchman.	
At Public Library	1
1 House Watchman.	
At Probate Office	2
2 House Watchmen.	

At Liquor Storehouse	1
1 House Watchman, in charge of seized liquors.	
At Commissioners' office	1
1 Patrolman on messenger service.	
1 Sergeant on clerical duty	1
	—
	45

At Police Divisions, as follows:—

Number of Divisions.	Captains.	Lieutenants.	Sergeants.	Patrolmen.	Total.
1	1	2	3	48	54
2	1	2	3	62	68
3	1	2	3	48	54
4	1	2	3	73	79
5	1	2	3	61	67
6	1	2	3	47	53
7	1	2	3	30	36
8	1	2	3	20	26
9	1	2	3	37	43
10	1	2	3	38	43
11	1	2	3	23	29
12	1	2	3	28	34
13	1	2	3	29	35
14	1	2	3	18	24
15	1	2	3	40	46
16	1	3	3	12	19
Commissioners' office . . . . .	.....	.....	.....	.....	.....
Totals	15	33	48	614	710
Officers of rank on special service at Superintendent's office and elsewhere					45
Total					755

BIRTHPLACE OF MEMBERS OF THE FORCE.

United States	597
England	6
Ireland	114
Scotland	2
Germany	6
Prussia	1
Canada	6
New Brunswick	10
Nova Scotia	13

Special officers appointed	68
"Department" Police Officers (in the employ of the city in different departments) appointed	4
Railroad Police Officers appointed	23

Statement of the Expenditures of the Department (exclusive of liquor licenses), during the Year ending April 30, 1881.

For pay of officers	\$808,874 32
fuel and gas for stations and City Prison,	11,691 97
water and ice for " "	1,480 93
furniture and bedding for stations and City Prison	4,680 20
badges, buttons, wreaths, clubs, and belts, etc., etc.	3,574 26
printing and stationery, postage and telegraphing	3,836 80
care and cleaning of stations and City Prison	8,162 98
repairs of stations and City Prison	2,318 61
supplies and repairs of police steamer	5,962 59
care and repairs of police telegraph, lines and apparatus	2,470 86
keeping of 19 police horses, repairs of equipments and vehicles	7,206 04
purchase of — horses	5,466 88
flags and flag-staffs, ropes and stakes, etc., etc.	574 79
carting prisoners from stations to courts,	4,645 30
feeding prisoners	937 33
medical attendance on sick and injured persons	2,310 55
horse and carriage hire	516 12
pursuit and detection of criminals	3,130 71
cloth for uniforms	8,541 03
pensions of retired officers	15,909 00
 Total	 \$902,291 27

Expenditures by months —

May, 1880	\$70,732 43
June, "	75,800 81
July, "	74,293 21

Carried forward, \$220,826 45

<i>Brought forward,</i>		\$220,826	45
August, 1880	.	73,618	55
September, "	.	75,381	41
October, "	.	73,587	67
November, "	.	76,073	32
December, "	.	74,016	53
January, 1881	.	76,811	72
February, "	.	79,266	34
March, "	.	75,399	42
April, "	.	77,309	86
Total	.	\$902,291	27

There has been earned and collected by the department during the year the sum of \$31,058.64, which has been turned into the City Treasury, and credited as follows:—

To Police Department—

For all licenses (except for sale of liquor) . . .	\$8,521	00	
sale of unclaimed prop- erty, old junk, etc. .	952	54	
extra services of officers .	9,306	10	
	<hr/>		
		\$18,779	64

To School Department—

For dog licenses issued	12,279	00	
	<hr/>		
		\$31,058	64

POLICE WORK DURING THE YEAR.

The following statements show the work performed by the Police Department during the year ending April 30, 1881:—

Number of arrests on warrants	4,614
Number of arrests without warrants	26,163
Number held for trial	25,526
Number discharged on examination	5,251
Number of males	25,174
Number of foreigners	16,618
Number of non-residents	8,419
Number of minors	4,730

Arrests by Police Divisions.

Division.	Males.	Females.	Total.
First	4,717	1,625	6,342
Second	1,045	62	1,107
Third	3,224	1,095	4,319
Fourth	4,235	1,037	5,272
Fifth	1,636	337	1,973
Sixth	1,699	254	1,953
Seventh	1,286	123	1,409
Eighth	1,773	145	1,918
Ninth	1,031	150	1,181
Tenth	1,382	189	1,571
Eleventh	356	28	384
Twelfth	405	56	461
Thirteenth	309	46	355
Fourteenth	278	25	303
Fifteenth	1,319	193	1,512
Sixteenth	129	—	129
Supt. office (Inspectors)	392	80	472
Com. office (Liq'r Squad)	—	—	116
 Total	 25,216	 5,445	 30,777

Complaints on which Arrests were made.

Accessory to abortion	3
Accessory to rape	2
Abduction	1
Adultery	33
Aiding seamen to desert	5
Arson	3
Abandoning child	2
Assault and battery	2,400
Assault, felonious	19
Assault, indecent	20
Assault on officer	32
Assuming to be an officer	2
Attempt to break and enter	19
Attempt to extort money	3
Attempt to commit larceny	15
Attempt to commit rape	4
Attempt to pick pocket	10
Attempt to defraud	3
Attempt to rescue prisoner	26
Attempt to perform abortion	1

Carried forward,

2,780

<i>Brought forward,</i>		2,780
Attempt to rob		10
Attempt to pass worthless check		2
Bail bond		3
Bastardy		2
Being present at game		24
Breaking and entering		38
Bigamy		1
Burglary		16
Carrying concealed weapons		6
Common beggars		14
Common brawlers		15
Common drunkards		209
Concealing mortgaged goods		10
Conspiracy to defraud		8
Contempt of court		6
Concealing birth of child		1
Cruelty to animals		37
Criminal libel		4
Default warrant		62
Delirium tremens		8
Deserters		53
Detaining mariner's clothing		1
Disorderly		758
Disturbing peace		302
Disturbing public school		12
Drunkenness		18,602
Disturbing public meeting		18
Enticing girls for prostitution		2
Embracery		2
Embezzlement		80
Enticing seamen to desert		1
Escaped convicts		13
Evading car-fare		17
Escaped prisoner		1
Fast-driving		24
Forgery		25
Fornication		51
Fraud		75
Gambling		25
Gaming on Lord's Day		46
Having game-cocks		1
House-breaking		79
Idle and disorderly		140
Incendiary		4
<i>Carried forward,</i>		23,588

<i>Brought forward,</i>		23,588
Indecent exposure		26
Insane		275
Keeping houses of ill-fame		52
Keeping gambling houses		7
Keeping noisy and disorderly house		18
Keeping a lottery		6
Larceny		1,735
Larceny, felonious		311
Mutilating United States coin		1
Lewd and lascivious		26
Mayhem		3
Malicious mischief		334
Malicious trespass		25
Manslaughter		4
Murder		11
Night-walking		138
Neglect to support family		1
Neglected children		35
Mutiny		7
Peddling		14
Passing counterfeit money		11
Promoting a lottery		2
Picking pockets		6
Obstructing horse-railroad		4
Obstructing an officer		4
Polygamy		9
Rape		8
Receiving stolen goods		44
Refusing duty as seamen		8
Robbery		69
Refusing to assist an officer		6
Runaways		95
Rescuing prisoners		7
Selling lottery-tickets		2
Selling mortgaged goods		10
Shop-breaking		202
Sending challenge to duel		1
Stealing ride		40
Stubborn children		114
Suspicion larceny		391
Suspicious persons		1,307
Procuring abortion		3
Passing worthless check		3
Perjury		5
<i>Carried forward,</i>		28,968

<i>Brought forward,</i>	28,968
Promoting cock-fights	15
Tampering with witness	1
Unlawfully removing baggage	2
Disturbing court	1
Threats	66
Truants	90
Tramps	1
Unlawfully removing ballast	3
Vagrancy	199
Violation city ordinance	712
Violation bird law	1
Violation dog law	6
Violation insurance law	3
Violation liquor law	281
Violation oleomargarine law	2
Violation health law	2
Violation railroad law	22
Violation Sunday law	45
Violation U. S. revenue law	1
Violation slaughtering law	3
Voting illegally	2
Witnesses	351
 Total	 <u>30,777</u>

Arrests Classified.

Offences against the person	22,800
Offences against property	3,297
Offences which cannot properly be classified under either of those heads	4,680
 Total	 <u>30,777</u>

Nativity of Prisoners.

United States	14,272
Canada	2,092
Ireland	11,512
England	1,333
France	127
Germany	405
Italy	97
Portugal	31
Sweden	187
 <i>Carried forward,</i>	 30,056

<i>Brought forward,</i>		30,056
Scotland	.	484
Spain	.	22
Norway	.	54
Switzerland	.	8
Africa	.	8
Denmark	.	31
Wales	.	9
Belgium	.	9
Holland	.	10
Russia	.	32
Poland	.	17
Greece	.	1
Hungary	.	1
Finland	.	3
China	.	5
West Indies	.	20
South America	.	7
 Total	.	 30,777

MISCELLANEOUS BUSINESS.

Accidents reported	.	.	.	.	.	1,474
Buildings found open and secured	.	.	.	.	.	2,680
Dangerous buildings reported	.	.	.	.	.	21
Dangerous chimneys	.	.	.	.	.	42
Dead bodies found	.	.	.	.	.	94
Defective cesspools reported	.	.	.	.	.	145
Defective drains and vaults reported	.	.	.	.	.	225
Defective fire-alarms and clocks reported	.	.	.	.	.	30
Defective gas-pipes reported	.	.	.	.	.	36
Defective hydrants reported	.	.	.	.	.	38
Defective lamps reported	.	.	.	.	.	1,248
Defective streets and sidewalks reported	.	.	.	.	.	10,813
Defective water-pipes reported	.	.	.	.	.	88
Disturbances suppressed	.	.	.	.	.	4,513
Extra duties done by officers	.	.	.	.	.	11,233
Fire-alarms given	.	.	.	.	.	382
Fires extinguished without alarm	.	.	.	.	.	466
Foundlings	.	.	.	.	.	41
Intoxicated persons assisted home	.	.	.	.	.	1,157
Lost children restored	.	.	.	.	.	1,554
Rescued from drowning	.	.	.	.	.	27
Sick and injured persons assisted	.	.	.	.	.	900
Ambulance	.	.	.	.	.	16

Stray teams put up	320
Street obstructions removed	24,070
Water running to waste reported	219
Amount of property taken from prisoners and lodgers and restored to them	\$55,794.29
Amount of property reported stolen in the city	\$131,763.00
Amount of property recovered, which was stolen in and out of the city	\$108,833.02
Amount of fines imposed by the courts	\$67,883.00
Amount of imprisonment by the same	1,977 yrs. 6 mos.
Number of days' attendance in court by officers	19,983
Amount of witness fees earned by them	\$19,810.78
Amount received for dog licenses issued	\$12,279.00

Hackney-Carriage Licenses.

Whole number of licenses granted during the year,	922
" " " transferred from one party or from one location to another	29
Whole number of licenses refused	9
" " " cancelled	16
Whole number of applications received, investigated, and reported upon by the Inspector having charge of this department	976
Total amount of fees collected by him	\$922.00

Estimated value of property under charge of Inspector of Carriages:—

15 flagstaffs	\$2,250 00
15 flags	381 00
1 police tent	125 00
110 wooden stakes	55 00
20 iron "	40 00
13 " chains	50 00
2 top malls	6 00
2 sledge-hammers	4 00
60 fathoms loose rope	50 00
2 crowbars	6 00
	————
	\$2,967 00

Wagon Licenses.

Whole number of licenses granted during the year,	3,602
" " " transferred from one party or from one location to another	5
Whole number of licenses cancelled	40
	————
Whole number of applications received, investigated, and reported upon by the inspector having charge of this department	3,607

Total amount of fees collected by him	\$3,602.00
Number of complaints investigated	246

Pawnbroker's, Second-hand Dealer's, and Auctioneer's Licenses.

Number of licenses issued by the Police Commissioners between May 1, 1881, and May 1, 1882:—

Pawnbroker's licenses	70
Second-hand articles licenses	228
Second-hand junk licenses	342
Second-hand clothing licenses	79
Auctioneer's licenses	116

Making a total number of licenses of these classes issued during the year	835
---	-----

Total number of applications received, investigated, and reported upon by the inspector having charge of this department	870
--	-----

Total amount of fees collected by him	\$2,230.00
---	------------

Number of complaints against licensed places investigated by him	456
--	-----

Amount of stolen property recovered by him,	\$4,808.12
---	------------

Intelligence Office, Billiard, and Bowling Licenses.

The number of licenses issued by the Police Commissioners between May 1, 1880, and May 1, 1881, is as follows:—

Intelligence office licenses granted	84
" " " transferred	4
" " " refused	1
" " " cancelled	4

Billiard-table licenses granted	401
" " " transferred	1
" " " cancelled	11

Bowling-alley licenses granted	9
--	---

Whole number of licenses of these classes issued during the year	494
--	-----

Total number of applications received, investigated, and reported upon by the inspector having charge of this department	505
--	-----

Amount received for amusement and exhibition licenses	\$541.00
Total amount of fees collected by him	\$1,767.00
Amount received 38 record books, furnished by the city to Intelligence Office licensees . . .	\$30.40
Number of complaints against Intelligence Offices investigated by the inspector during the year . .	71
Number of applications for amusement and exhibi- tion licenses investigated and reported on . . .	272
Number of applications for fish peddler's permits and grease collector's permits reported on by Police and referred to the Board of Health . . .	120

*Statement of Issue and Expenses of Soup for the Poor, 1882.
— Time of Delivery, January 3 to March 15 inclusive,
72 days.*

Gallons made	11,466
Families fed	16,572
Meals issued to families	77,293
“ “ individuals	0
Total amount expended	\$2,209 53
Balance unexpended	290 47
 Total appropriation	 \$2,500 00
 Average cost per gallon	 19.3
“ “ meal	2.8

LODGERS.

Number lodged at station-houses	1,824
Number sent from stations to Hawkins-street Lodge	16,436
Males	17,856
Females	402
Americans	8,326
Foreigners	9,934
Non-residents	16,567
Minors	2,410

Nativity of Lodgers.

United States	8,310
Canada	1,326
Ireland	5,176
England	2,269
France	52
Germany	355

Carried forward, 17,488

<i>Brought forward,</i>	.	.	.	.	.	.	17,488
Italy	.	.	.	.	.	.	22
Portugal	.	.	.	.	.	.	1
Sweden	.	.	.	.	.	.	141
Scotland	.	.	.	.	.	.	443
Spain	.	.	.	.	.	.	5
Norway	.	.	.	.	.	.	8
Switzerland	.	.	.	.	.	.	11
Africa	.	.	.	.	.	.	7
Denmark	.	.	.	.	.	.	64
Wales	.	.	.	.	.	.	9
Belgium	.	.	.	.	.	.	11
Russia	.	.	.	.	.	.	11
Poland	.	.	.	.	.	.	1
West Indies	.	.	.	.	.	.	22
Australia	.	.	.	.	.	.	1
South America	.	.	.	.	.	.	2
Turkey	.	.	.	.	.	.	4
Arabia	.	.	.	.	.	.	6
East Indies	.	.	.	.	.	.	3
 Total	.	.	.	.	.	.	18,260

PROBATION OFFICER.

Capt. Edward H. Savage has performed the duties of probation officer during the year in his usual very satisfactory manner, and reports the work done by him as follows:—

Number of persons remaining in care January 1, 1881	.	.	.	.	.	.	148
Number placed on probation during the year	.	.	.	.	.	.	424
 Total	.	.	.	.	.	.	572
Number of cases disposed of during the year	.	.	.	.	.	.	418
“ “ “ remaining in care December 31, 1881	.	.	.	.	.	.	154
 Total	.	.	.	.	.	.	572
Number of persons that have done well and been discharged by court	.	.	.	.	.	.	252
Number of persons sent to their homes in the country	.	.	.	.	.	.	96
Number of persons sent to sea	.	.	.	.	.	.	7
Number of persons sent to charity homes	.	.	.	.	.	.	22
 Improved more or less	.	.	.	.	.	.	377

Number proved incorrigible and surrendered	31
" left the city, whereabouts unknown	10
	—
Lost	41
Number of times in attendance at the Superior Court	113
Number of times in attendance at the Central Municipal Court	290
Number of times in attendance at the outer District Courts	84
Number of visits made to the city prison	341
" " to the homes of persons in care	601
" " at office by persons in care	646
Amount of bail furnished	\$37,068.00
Expenses in sending persons to their homes	\$50.45

DOG LICENSES.

Statement of dog licenses issued at the several Police Stations during the year ending April 30, 1882:—

Division	Males.	Females.	Total.	Amount received.
1	138	20	158	\$376
2	62	11	73	179
3	288	60	348	876
4	322	66	388	974
5	402	83	485	1,219
6	247	31	278	649
7	267	43	310	749
8	21	..	21	42
9	408	55	463	1,091
10	535	60	595	1,370
11	576	56	632	1,432
12	249	29	278	643
13	476	48	524	1,192
14	267	36	303	714
15	294	37	331	773
Total	4,552	635	5,187	\$12,279

HARBOR POLICE.

The statistics below show the work done by the Harbor Police during the past year. The steamer "Protector" has been constantly employed doing its own and the work of other departments, when for any reason the boats belonging to them have not been in use. The work of the Harbor Police increases from year to year as the city increases in size, and in the amount of business done within its limits. The development of the various railroad properties along the water front, involving a corresponding development of the shipping interest, and the constantly growing tide of summer travel to and from the various seashore resorts, require careful supervision on the part of the police to insure public safety and good order. The Harbor Police has performed its various duties most satisfactorily and with hardly a complaint against it for any cause whatever.

The special duties performed by the Harbor Police during the year, as reported by Captain Goold, are as follows:—

Value of property, consisting of float-stages, boats, rigging, etc., recovered	\$1,434.25
Number of vessels boarded, from foreign parts,	1,048
Number of vessels ordered from the channel to the proper anchorage	2,189
Number of vessels moved from channel with steamer	—
Alarms of fire attended on water-front	70
Fires extinguished on board vessels (no alarm)	—
Boats challenged	2,162
Sick and injured persons assisted	12
Cases investigated	202
Dead bodies recovered	18
Rescued from drowning	24
Vessels ordered to cockbill yards	345
Vessels reported to City Physician	230

Number of arrivals from foreign ports during the year:—

Steamers	591
Ships	29
Barks	327
Brigs	326
Schooners	1,853
Number of arrivals from domestic ports, vessels of all kinds	3,126
From the British Provinces	9,408
Total foreign and domestic ports	12,534

The following table gives the statistics of crime in this city during the past ten years, — 1870-1880, inclusive:—

COMPARATIVE STATISTICS OF CRIME FOR ELEVEN YEARS, 1871-1881, INCLUSIVE.

Year.	Estimated Population.	Arrests.		DRUNK AND DISORDERLY.		Assaults.	Larcenies.	Non-residents.	Minors.	Females.	Arrested.	Helped Home.	Murd. Arson.	Property Stolen.	Property Recovered.	Fines Imposed.	Fines Imposed.	Years' Impres- ment.		
		Male.	Female.	1871	25,201	5,673	4,501	5,568	1,806	1,372	18,089	1,918	105	461	18	68	14	1	8	\$60,018	$71,151	1,131
1872	285,000	27,902	5,733	5,320	6,774	2,019	1,638	16,612	1,778	173	371	40	45	12	5	10	63,801	70,014	69,746	1,462
1873	300,000	27,845	5,677	5,225	6,149	2,256	1,914	16,810	1,622	128	490	27	59	11	6	12	78,225	68,229	70,042	1,733
1874	337,000	29,799	6,036	5,961	5,422	2,512	2,007	18,090	1,234	127	540	71	64	22	10	10	78,485	86,150	73,559	2,136
1875	342,000	30,445	6,087	5,382	5,532	2,657	2,129	16,645	792	317	651	47	71	13	6	15	63,389	100,824	102,509	2,118
1876	250,000	30,041	5,819	5,417	6,118	2,557	2,250	15,067	681	322	544	107	66	23	2	14	57,063	57,994	153,801	2,698
1877	365,000	26,683	5,626	4,915	5,190	2,481	2,347	14,373	726	269	294	90	50	16	9	6	76,940	58,398	80,057	2,061
1878	375,000	25,817	5,286	4,572	4,700	2,320	2,078	13,976	887	295	434	82	48	14	7	8	65,672	88,505	80,969	1,829
1879	385,000	24,507	4,968	3,783	5,880	2,012	1,782	14,267	1,264	184	640	63	49	10	2	6	63,902	67,659	63,787	1,660
1880	362,000	27,660	5,306	4,196	7,128	2,491	1,992	17,329	1,377	147	608	32	48	10	3	3	88,353	79,647	57,322	1,821
1881	365,000	30,777	5,445	4,730	8,419	2,648	2,046	19,360	1,157	138	712	79	69	16	3	11	137,763	108,833	67,883	1,977

INSPECTORS.

The work of this department will be found to compare favorably with that done in previous years. The Board recommends, however, a change in the ordinance, by which, instead of the present organization, the force of the office shall consist of one Chief Inspector and nine Inspectors.

The report of Captain Ham, Chief Inspector, for the year, is as follows:—

No. of persons arrested, principally for felonies,	450
Fugitives from justice from other States arrested and delivered to officers from those States	10
Criminals from other States, arrested on Governor's requisition	7
No. of cases investigated	1,304
No. of days spent in Court by Officers	1,059
Amount of fees earned by Officers	\$1,059.75
Amount of stolen property recovered	\$58,025.98
Amount of fines imposed by the Court	\$1,019.00
No. of years of imprisonment imposed by Court	256 $\frac{3}{12}$

REGULATION OF STREET CARS.

Sergeant Warren and his squad have, during the year, performed their duties in the usual satisfactory manner. The number of cars run in the streets have increased materially, and the duties of the officers have increased correspondingly.

STREET RAILWAY LICENSES.

Number of street-railway licenses granted	586
Number of street-railway licenses cancelled and surrendered	612
Number of street-railway licenses revoked	2
" " " " renewed	28
Total number of fees	\$146.50

PENSIONS.

During the year 1 pensioner has died, 17 have been placed on the pension list, making the total number of pensioners, including Enos Wasgatt, who receives \$3.00 per day, and Samuel B. Ross, who receives \$1.50 per day, by special

votes of the City Council, 57, necessitating an annual expenditure of \$21,839.16. The Commission, as to pensions, have followed out the principles laid down in previous reports, and pensioned officers only in cases where there have been remarkably long and meritorious services, or where the person pensioned has been disabled by extraordinary causes out of the common line of his duty. It will be seen that the amount paid for pensions is quite large, and there now being no relief fund from which any of it can be drawn, it must be paid out of the general appropriation.

The pension roll now stands as follows:—

PENSIONED OFFICERS.

Name.	Position.	Age.	Years of Service.	Amount of Pension.	Date of Retirement.	Remarks.
Adams, James	Patrolman, Lieut., Sergt. .	64	36 years	\$365 00	Oct. 18, 1878.	Permanently incapacitated for duty.
Adams, Thomas S.	Patrolman	62	23 years	365 00	Oct. 18, 1878.	" " "
Aiken, Jonathan	Patrolman	68	24 years	365 00	Oct. 18, 1878.	" " "
Bean, Russell T.	Patrolman	50	13 years	365 00	Oct. 18, 1878.	Disabled while in actual performance of duty.
Brackett, Joseph	Patrolman	50	16 years	365 00	Dec. 15, 1881.	Permanently incapacitated for duty.
Brennan, Dennis C.	Patrolman	53	17 years	365 00	Mar. 17, 1879.	" " "
Butler, John	Patrolman	59	15 years	365 00	Oct. 18, 1878.	" " "
Capen, Moses L.	Patrolman	70	30 years	365 00	Oct. 18, 1878.	" " "
Chadbourne, William	Patrolman, Lieut., Capt. .	59	24 years	365 00	Oct. 18, 1878.	" " "
Cobb, Hiram	Patrolman	59	22 years	365 00	Oct. 18, 1878.	" " "
Cook, John L.	Patrolman, Sergt., Lieut. .	64	37 years	365 00	Oct. 18, 1878.	" " "
Crocker, David P.	Patrolman	65	24 years	365 00	Oct. 18, 1878.	" " "
Drake, Amos G.	Patrolman	65	17 years	365 00	Dec. 15, 1881.	" " "
Dunbar, Abraham M.	Patrolman	43	13 years	365 00	Oct. 18, 1878.	Disabled while in actual performance of duty.
Emerson, George	Patrolman and Sergt.	57	18 years	365 00	Oct. 18, 1878.	Permanently incapacitated for duty.
Fitzgerald, William	Patrolman	60	15 years, 6 mos.	365 00	Oct. 18, 1878.	" " "
Folsom, Hawley	{ Patrolman, Sergeant, } { Lieutenant and Captain }	60	30 years	365 00	Apr. 29, 1882.	" " "
Foster, Joshua	Patrolman	60	27 years	365 00	Oct. 18, 1878.	" " "
Gove, Jonathan S.	Patrolman	57	20 years	365 00	Oct. 18, 1878.	" " "

Harvey, John L.	73	43 years....	365 00	Oct. 18, 1878.	Permanently incapacitated for duty.
Hicks, William E.	57	22 years....	365 00	Mar. 17, 1879.	" " "
Hill, William B.	57	9 years....	365 00	Oct. 18, 1870.	Disabled while in actual performance of duty.
Hinkins, John H.	66	28 years....	365 00	Oct. 18, 1878.	Permanently incapacitated for duty.
Hunt, Warren	74	....	365 00	Apr. 13, 1882.	" " " "
Hurley, John	77	52 years....	365 00	Oct. 18, 1878.	" " " "
Hutchins, Calvin	62	33 years....	365 00	Oct. 18, 1878.	" " " "
Joy, Columbus	52	22 years....	365 00	....	Died.
Lewis, Stephen L.	50	19 years....	365 00	Oct. 18, 1878.	Permanently incapacitated for duty.
Luce, Augustus	45	12 years....	365 00	Oct. 29, 1881.	" " " "
Lunt, Luther	69	24 years....	365 00	Oct. 18, 1878.	" " " "
Marsh, Harrison	60	29 years....	365 00	Oct. 18, 1878.	" " " "
Maedonald, Abel B.	47	20 years....	365 00	Oct. 31, 1879.	" " " "
McNamara, Michael	52	17 years....	365 00	Oct. 29, 1881.	" " " "
Meek, John	52	12 years....	365 00	Apr. 14, 1882.	" " " "
Moulton, James F.	54	17 years....	365 00	Oct. 31, 1879.	" " " "
Ostrander, Albert	69	25 years....	365 00	Oct. 18, 1878.	" " " "
Paine, Charles L.	62	17 years....	365 00	Oct. 18, 1878.	" " " "
Palmer, Samuel	70	18 years....	365 00	Mar. 17, 1879.	" " " "
Perkins, Henry H.	49	17 years....	365 00	Oct. 29, 1881.	" " " "
Perry, John W.	61	22 years....	365 00	Apr. 13, 1882.	" " " "
Prouty, Thomas S.	67	33 years....	365 00	Oct. 18, 1878.	" " " "
Randall, Reuben S.	63	15 years....	365 00	Oct. 29, 1881.	" " " "

PENSIONED OFFICERS.—Concluded.

Name.	Position.	Age.	Years of Service.	Amount of Pension.	Date of Retirement.	Remarks.
Regan, John H.	Patrolman	57	16 years.....	365 00	Apr. 13, 1882.	Permanently incapacitated for duty.
Robinson, Gilman B.	Patrolman	54	19 years.....	365 00	Oct. 18, 1878.	" " "
Savage, John L.	Patrolman	49	17 years.....	365 00	Oct. 31, 1879.	" " "
Scott, Jesse D.	Patrolman	61	17 years.....	365 00	Sept. 20, 1881.	" " "
Shedd, Jcdcdiah	Patrolman	62	22 years.....	365 00	Oct. 18, 1878.	" " "
Stickney, William W.	Patrolman	58	23 years.....	365 00	Oct. 31, 1879.	" " "
Stone, Charles	Patrolman	70	19 years.....	365 00	Sept. 20, 1881.	" " "
Tarbox, Ephraim	Patrolman	64	19 years.....	365 00	Oct. 29, 1881.	" " "
Thompson, Isaiah P.	Patrolman	59	29 years.....	365 00	Oct. 18, 1878.	" " "
Vose, Thomas C.	Patrolman	63	15 years.....	365 00	Oct. 29, 1881.	" " "
Walker, Charles A.	Patrolman	51	21 years.....	365 00	Sept. 20, 1881.	" " "
Wedger, John B.	Patrolman, Sergt., Licut.	57	17 years.....	365 00	Oct. 18, 1878.	" " "
Wicks, Charles C.	Patrolman	33	8 years.....	365 00	Oct. 18, 1878.	Disabled while in actual performance of duty.

Enos Wasgatt, who receives \$3.00 per day, by vote of City Council of 1868, disabled in actual performance of duty.
 Samuel B. Ross, " 1.50 " 1871, " " "

In the judgment of the Board Enos Wasgate, who receives \$3.00 per day, and Samuel B. Ross, who receives \$1.50 per day, should be directed to report to the City Physician, who should be requested to examine and report on their physical condition, and if any reason exists for their continuance on the pay-roll, as at present, some cause would then be shown.

SALE OF INTOXICATING LIQUORS.

The number of licenses granted between May 1, 1881, and May 1, 1882, is as follows:—

1st class, innholders, Class A	52
“ “ “ B	53
1st class, victuallers	1,167
2d class “	79
4th class, druggists	9
“ grocers	322
“ wholesale dealers, A	56
“ “ “ B	18
“ “ “ C	36
“ distillers	3
5th class, dealers	398
“ brewers, A	6
“ “ B	8
6th class, druggists	203
Total number of licenses issued during the year	2,410
Total number of licenses issued during the year to persons to sell liquor to be drunk on the premises	1,351

Of this number 27 have been forfeited.

Leaving the total number of places authorized to sell liquor to be drunk on the premises	1,324
Total number of licenses issued during the year to persons to sell liquor not to be drunk on the premises	1,069

Of this number 12 have been forfeited.

Leaving the total number of places authorized to sell not to be drunk on the premises	1,057
Total number of liquor licenses forfeited	39
Number of places holding two licenses	27
Number of licenses not in use, the licensees having abandoned the business	12
Number of licenses transferred during the year from one place to another	106

Total number of licenses in force May 1, 1882 .	2,371
Total number of licensed places May 1, 1882 .	2,360
Number of complaints against unlicensed places,	330
Number of complaints for violation of the condi- tions of their licenses	101
Number of hearings called on complaints against licensees	101
Number of seizures made	232
Amount of liquor seized (galls.)	5,208
Arrests for selling without license	240
Amount of fines imposed	\$15,640.00
Amount paid into City Treasury for licenses and fees for the license year 80-81	\$258,865.00
Expenses on account of enforcement of license law (including pay-roll of police officers spe- cially detailed for the purpose and keeper of liquor storehouse)	\$31,361.79
Amount paid by the City of Boston to the State of Massachusetts, as by statute provided, for the year 1879-80	\$64,057.50

The screen law, so called, has been amended, so that the maintaining of any obstructions to a view of the licensed premises will of itself make the license void.

A thorough enforcement of the law alone can determine the question of its utility.

There are several changes which could be made in the "Liquor Laws," so called, which would simplify matters and render them more effective. The utterly useless routine of compelling the Mayor to sign all the licenses issued by the Board, and which it is believed was the result of an oversight in those who drew up the law and ordinance establishing the Police Commission of Boston, should be abolished, as heretofore recommended by our predecessors, and the licenses should be signed by those granting them.

The Board also renews the recommendation of its predecessor that power be given it to grant licenses for the year beginning May 1, in the month of March and April previous. As the matter now stands no application for license can be acted on before May 1 of each year. The delay absolutely necessary for investigation in each case of the hundreds in which such application is made, and the new law regarding publication of applications, which entails a delay of ten days in each case after such publication and before any action can be taken, compels the Board to allow a violation of law for a longer or shorter period. The rule acted on has been to permit parties who were licensed the year previous, whose

licenses have remained in force, and who have applied for a renewal, to continue their business until final action is taken on their cases; while new applicants, or applicants for new places, are not allowed to open business until permission is granted so to do. This course seems the fairest for all persons, and in accordance with what justice demands.

The Board deems it a hardship unwarranted to compel citizens thus engaged in business to remain idle until their several applications can be acted on; and perhaps a greater hardship applies to those who are engaged in the wholesale trade in spirituous and intoxicating liquors, who are compelled to rely wholly on the moral honesty of those to whom they give credit, in any State where prohibition exists, — the Courts of many of those States having held that the dealer could not maintain an action for his merchandise thus sold until after his license had been granted by this Board.

Among the most noticeable evils attending the sale of intoxicating liquors are the selling on Sunday, after twelve o'clock at night, and to minors.

The Board has determined to close permanently all entrances to the licensed premises other than those from the public street or streets, and are in hopes, with a thorough enforcement of the "Screen Law," as amended, to prevent, in a large degree, such sales.

One of the principal difficulties with which the Board has to contend is in the mode in which licenses are granted.

The license to sell intoxicating liquor should not depend either upon an innholder or a common victualler license, but should be independent of each, and only combined when the exigency demands such combination. They should each be issued on their own merits. The laws regulating the sale of liquor might then be absolutely controlled, but when combined as above, it is extremely difficult.

STATION-HOUSES.

The several station-houses are in good condition, with the exception of that on Division No. 1, which is poorly ventilated and ill constructed to meet the wants of a station where such a large number of prisoners are to be confined. The Board would recommend the abandonment and sale of this house and the erection of a new building, with modern conveniences, off the main thoroughfare, and believes a sum could be realized from the sale sufficient to meet the expense thereof.

The Board renews the recommendation of the Board of 1880 and 1881, and for the reasons therein set forth for the

necessity of a new police station on the Back Bay. The large and rapid increase of the population in that locality would seem to us to demand immediate action.

The parade of the force this year was entirely satisfactory, more time and care having been given to drill.

The maximum number of the Police Force now provided by ordinance, viz., 756, would, in our judgment, be sufficient if they were required to perform no other duties than those premised by the ordinance; but when it is considered that eleven men are constantly employed by other departments, as follows:—

2	Lieutenants at City Hall,
4	House-watchmen at City Hall,
1	“ “ Public Library,
2	“ “ Probate Office,
1	“ “ School Committee Rooms,
1	Patrolman on special duty to collect evidence on claims against the city,

11

2,	Wasgatt and Ross, perform no duty whatever;
16	Patrolmen, employed four months in the summer season at bath-houses,

29 in all;

it will be readily seen that the force is that much short, and particularly so at a season of the year when most needed.

In the opinion of the Board the two Lieutenants and four House-watchmen should be attached to the City Messenger's Office, and the other officers to the departments where they are employed, while all should be paid on pay-rolls of the said departments.

AMBULANCES.

The need of some suitable means of properly conveying injured persons to the hospital or other places where they could receive care and attention, and the fact that the ambulance attached to the City Hospital was so frequently in use when this department was called upon to render aid, led the Board to procure, for the use of the department, two ambulances, which have been built and furnished under the supervision of the City Physician, the first one going into use on the 14th day of April last. They are located so as

to be as near as possible to the central divisions, where most frequently required, and that they were needed can be readily seen from the fact that they were used in sixteen cases from April 14th to 30th.

Rules and regulations for places of amusement, in relation to precautions against fire, have been made during the year, after consultation with the Board of Fire Commissioners, as follows: —

Each place of amusement shall at all times be supplied with such stand-pipes, sprinklers, hose, fire-buckets, axes, chemical extinguishers, and also such skylights as may be approved of by the Board of Fire Commissioners.

Each place of amusement, when required by the Board of Police Commissioners, shall employ at least one trained fireman, who shall be approved of by the Board of Fire Commissioners. It shall be his special duty to take charge of all appliances for the extinguishment of fires. He shall see that they are kept in perfect order and shall remain on the stage during each performance. He shall, prior to each performance, examine all means of exit, and see that they are in good order.

The members of the Board of Fire Commissioners, the Chief Engineer of the Fire Department, and the Assistant Engineer having charge of the district on which any place of amusement is situated, shall have the right at any time to enter and inspect the same.

The managers of the different theatres have expressed a willingness to comply with the same, and they will, doubtless, be in full force with the beginning of the fall and winter seasons.

There is one other item which we desire to call your attention, viz., the salary provided for the Clerk of this Board, which is so much less than that received by the Clerks of the other city departments, that we are led to believe that the matter has never been properly brought to your attention.

In conclusion, the Board desires to express its satisfaction as to the condition of the force. As a general thing officers and men cheerfully performed their duty, and, taken as a whole, we think they are entitled to the full respect and confidence of the public.

THOMAS L. JENKS,
NATHANIEL WALES,
BENJAMIN D. BURLEY,
Police Commissioners.

